

# hele mai maui

Long-Range Transportation Plan 2040

# Factbook DECEMBER 2018



# **PART ONE** What is

Hele Mai Maui is a 20-year plan that will identify safe and comfortable transportation options, services, and infrastructure for people of all ages and abilities.

# Why Hele Mai Maui?

Maui is growing, creating challenges for our current transportation system. Our population is also changing—the number of older adults is growing, and young people are driving less than their parents. Hele Mai Maui is the long-range transportation plan for the island of Maui, a key federal requirement carried out by the Maui Metropolitan Planning Organization (MPO). Hele Mai Maui will prioritize transportation projects to receive limited funds.

# The Planning Process on Maui

ZZZY

# STATEWIDE TRANSPORTATION PLAN

- ✓ Policy
- ✓ Goals & Objectives
- ✓ All Transportation Modes

MAUI GENERAL PLAN & COMMUNITY PLANS



### **HELE MAI MAUI 2040**

- Project Definition
- ✓ Project Prioritization
- ✓ Implementation Plan

### **MID-RANGE PLAN**

- √ 8-10 Year Program Plan
- ✓ Expenditure Plan



# PROJECT ANAGEMENT

### **BUDGET**

- ✓ Capital Improvement Plan
- ✓ Operations & Maintenance
- ✓ STIP/TIP

### **PROJECT DEVELOPMENT**

- ✓ Environmental
- ✓ Preliminary Engineering
- ✓ Design & Construction

# Who is the Maui MPO?

Hele Mai Maui is led by the Maui Metropolitan Planning Organization (MPO). The MPO was formed in 2016 by Federal requirements to develop plans and programs for a multimodal transportation system. The formation of the MPO was triggered when the urbanized area of Kahului, Wailuku, and Pā'ia exceeded 50,000 residents. The role of the MPO is:



### COLLABORATION

To facilitate regional and local surface transportation planning by serving as a forum for collaboration among local communities and government agencies.



### **FUNDING**

To direct federal funds toward projects that increase access to opportunity and prosperity, while promoting the health and wellness of Maui's people and environment through improved multimodal pedestrian, bicycle, and transit options

To learn more about the MPO, go to www.mauimpo.org

# **Hele Mai Maui Process**

Hele Mai Maui will develop a vision for our transportation needs and opportunities over the next 20 years to ensure that our communities are connected by a safe, efficient, and sustainable transportation system. The project team—made up of County staff and consultants—will be engaging with the community at key milestones.



MAY JUN JUL AUG SEP OCT NOV DEC

2018

# Project Launch

We kicked off in May 2018 by developing an overall project brand and website, forming our Community Think Tank, and holding meetings with key stakeholders.

# Community Values & Opportunities

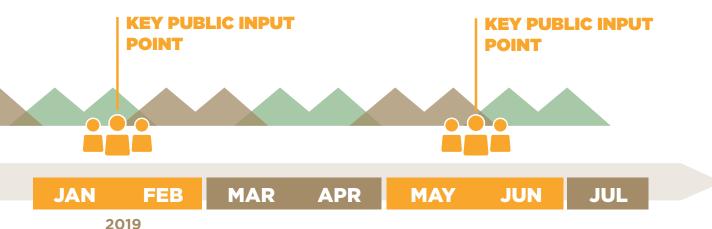
We will gather public input about what is most important when it comes to getting around Maui.

### **Factbook**

This document presents a look at the emerging trends in transportation; a look at who lives, works, and visits Maui; how people move around Maui today; and a summary of key issues and opportunities to focus the next phase of work.

# **Evaluation Framework**

We will develop an evaluation framework to prioritize projects and programs using input gathered from the community and past plans and processes.



# Call for Projects & Programs

In partnership with the community, we will identify bicycle, pedestrian, transit, auto, and programmatic improvements to help make it easier and safer to connect to jobs, schools, and family and friends.

# Project & Program Prioritization

Using public input and data, we will prioritize projects and programs to support people traveling around the island.

# Funding Options & Draft Plan

For the final list of projects and programs, we'll identify funding options and financial recommendations for getting it all done.

# Final Long-Range Transportation Plan

Hele Mai Maui will include a final list of projects and programs, along with metrics to monitor performance.

# **Who Guides Our Work?**

### **Community Think Tank**

The Community Think Tank is an 18-member committee comprised of residents of all ages and geographies across the island. Think Tank members include students, teachers, advocates, and industry representatives. A full list of members can be found on the **Hele Mai Maui website**. The Think Tank will help identify key issues and opportunities, prioritize projects, and serve as an important sounding board for the project team throughout the development of Hele Mai Maui.

### **Technical Advisory Committee**

The MPO's Technical Advisory Committee (TAC) is a standing committee that provides input and technical advice to the Maui MPO Policy Board. It includes staff representatives from County of Maui Department of Planning, County of Maui Department of Public Works, County of Maui Department of Transportation, and the State of Hawai'i Department of Transportation. The TAC will provide technical guidance and oversight as Hele Mai Maui is developed, reviewing the plan before it is adopted.

# **Policy Board**

The Maui MPO Policy Board is another standing MPO committee that includes elected officials and department leaders. Members include the County of Maui Department of Planning Director, County of Maui Department of Transportation Director, County Department of Public Works Director, three Maui County Council members, and the State of Hawai'i Department of Transportation Director. In 2019, two state legislators will join the Policy Board. The Policy Board will review progress as Hele Mai Maui is developed and will approve the final plan.

### You!

Hele Mai Maui includes many opportunities to provide input along the way. Sign up for updates on the project website and check back frequently to see where and how you can get involved: https://mauimpo.org/hele-mai-maui-2040

WHAT
WE'VE
HEARD
SO FAR:

Our roads are eroding and ocean water sometimes covers the highway.

Guiding Principles for Hele Mai Maui



**I love** taking the bus, but more stops and better shelters.

We need alternate routes from Lahaina to Wailuku and Kahului.

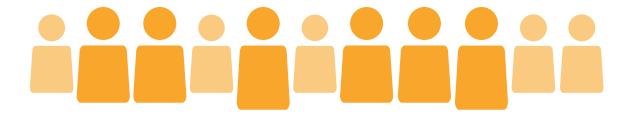
better options for



We need safer walkways and parks.

I wish people would slow down and obey traffic laws.

and cars would be best.





### **PARTNERSHIPS**

Include partner agencies and departments to ensure that plans reflect diverse needs.



### EQUITY

Involve underrepresented communities in the process to ensure all voices are heard.



### RESILIENCE

Consider impacts of climate change on transportation infrastructure.



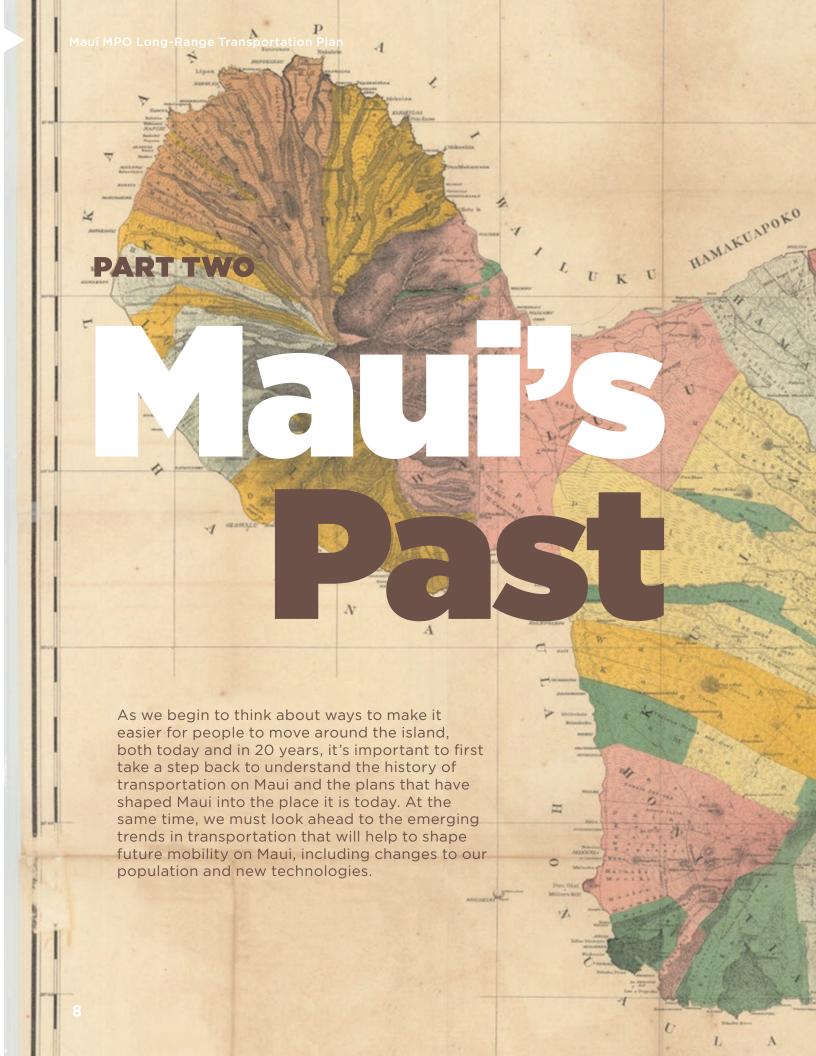
### LAND USE

Link transportation conversations to how communities are built.



# **MEASURES**

Apply performance measures to project funding decisions to ensure effective progress toward community-wide goals.



# **A Rich History**

From the first Polynesian settlers to the growth of the sugar plantations in the 1800s, Maui has a rich history that shaped its transportation network. Pi'ilani, ruling chief of Maui in the 1600s, created Ke Ala Loa—the first trail to encircle an entire Hawaiian island.

The island's first "modern" transportation system—the railroad—was built to accommodate the growing sugar industry. But the railroad closed in the 1950s, leaving the island dependent on air, ocean, and local roads to transport a growing number of people and goods. The closure of HC&S sugar cane operations in 2016 affected 32,000 acres of agricultural land. Coordinated land use planning is more important than ever.

CRATER OF HALLAKAL

# Did you know?

- Many of the island's primary roads have their roots in pathways used by Native Hawaiians. Others were developed as part of the sugar industry, although many are no longer in use today.
- Maui's communities are as diverse as its landscapes, with communities that are more central and urban having very different needs than those in more rural areas or along the coasts. For example, in Wailuku and Kahului, traffic congestion is a challenge, while in Kīhei, pedestrian safety is a bigger issue.
- While some Maui residents speak only English, almost half (46%) speak a second language. More than a third (36%) of those living on Maui speak a native Asian or Pacific Islander language.

# A Strong Planning Foundation

Maui has a strong history of plans that highlight the community's commitment to the environment, protection of natural resources, respect for diversity, and access for all. These planning processes (described in the first section of the Factbook) have tackled the complex and varied needs of different parts of the island: from rural to more urban and from Upcountry to coastal. Hele Mai Maui will build on these past plans as we develop a vision for moving people around Maui in the years to come.



# The 6 Key Themes

# **Environment**

Protection of the island's natural environment is at the forefront of nearly all of Maui's past plans.

### Connections

Past plans
emphasize
transportation
as a service
for the
community
that should
connect
all people
to jobs,
destinations,
and other key
locations on the
island.

# **Economy**

Transportation plays a large role in Maui's economic growth. Tourism is a significant contributor to the local economy but also presents challenges for transportation.

# Multimodal Systems

Maui's previous plans support a diverse range of transportation options, and Maui strives to build an integrated multimodal transportation system. Plans and policies call for reducing the numbers of people driving alone by providing new modes of transportation and improving the existing network.

# Culture

Native Hawaiian culture and history must be respected when planning and designing transportation projects. Preserving sites of importance, including burial grounds, requires careful study and consultation.

# Safety

Safety is one of the top priorities for Maui residents, regardless of how people travel, and is mentioned in the majority of past plans.



# **The 6 Legacy Projects**

Along with a strong history of planning on Maui, there are a number of transportation projects that have been identified as priorities over the years. While this long-range plan won't necessarily solve every one of these major transportation issues or identify funding to complete all the legacy projects, the work we do as part of Hele Mai Maui can help to build on the initial ideas that have emerged from many community discussions.

# **West Mauf Greenway**

The West Maui Greenway is a proposed multiuse trail that would connect Olowalu and Lāhaina. The 25mile trail would use abandoned cane haul roads and a railroad right-of-way to create a recreational trail connecting people to destinations between Ukumehame and Lipoa Point. The first phase will connect people from Ka`anapali to Lāhaina.



Kīhei

# **B** Lāhaina Bypass

The most recent phase of the Lāhaina Bypass was completed and opened to the public in April 2018. It includes the following improvements:

- A new 2.7-mile road between Hokiokio Place and Honoapi'ilani Highway
- Intersection improvements at Hokiokio Place and Kai Hele Ku Street
- A new bridge over the future Punakea Loop
- Two detention basins and drainage structures
- A connection to Honoapi'ilani Highway (Hwy 30), including a new South Connector Road

The next phase (shown on the map) will extend the bypass north to Ka'anapali.

# © North Shore Greenway

The North Shore Greenway is a 1.7-mile path accessible from Kanahā Beach Park or the Kaunoa Senior Center. The next phase of the project will fill in the gap between Ulupua Place and Baldwin Park, allowing people to ride or walk continuously from Kanahā Beach Park to Pā'ia.

# Paffa Relief Route

This project aims to alleviate congestion, accommodate future travel demand, and improve access and safety through widening of the Hāna Highway and/or constructing a new highway. One possible route for the project is currently in the environmental review phase.

# Honoapifilani Highway

The Hawai'i Department of Transportation (HDOT) has several active projects along the Honoapi'ilani Highway:

- Jun 2018 A second turn lane at the Kapunakea and Keawe Street intersections
- Aug 2018 Resurfacing between Puamana Beach Park to Aholo Road
- > Sept 2018 Safety enhancements (rumble strips, pavement markings, signs) from Kapoli Street to Papalaua Beach Park and Ukumehame to Olowalu
- ▶ **Dec 2018** Feasibility study of alternatives for realignment of critically vulnerable section of highway from mile marker 13.5-14.5 just south of Olowalu
- Jan 2019 Upgraded traffic signals along the corridor

The Pali to Puamana Parkway Plan outlines the vision to move the highway inland to improve safety and resilience to sea level rise, while protecting public open space and parks along the shoreline.

# F Kihei North-South Collector

Kīhei's North-South Collector road will bring much needed connectivity to the community. With a projected right-of-way of 60 feet, the new road will provide dedicated pedestrian and bicycle facilities to make it safer for everyone to use the road.

# A Look Ahead...

The transportation landscape is changing daily. New technologies are making it easier for people to connect to transportation options, and people are demanding new travel choices. Hele Mai Maui will consider the influence of these trends—and the ways that Maui can help to shape them—throughout the planning process.

# **Technology**

New technology is changing the ways people connect, how information is shared, and what services are offered. Real-time travel information available via smart phone helps people make travel decisions at a moment's notice. Apps connect people to new services and improve the experience of using current services, such as riding the bus.



# **Shared Mobility**

Shared mobility options provide new ways for people to get around without owning a vehicle. Car share and bike share systems make vehicles and bicycles readily available and accessible via smartphone; rideshare services support carpooling; shuttles connect people to transit or destinations; and ridehailing services, like Uber and Lyft, expand upon traditional taxi services.

# Autonomous Vehicles

The potential benefits of automation—such as improved safety, increased mobility, and maximized efficiency—may be just around the corner. However, Maui must be prepared to address potential challenges, including safety, integration with existing systems, and increasing congestion.



### **Tourism**

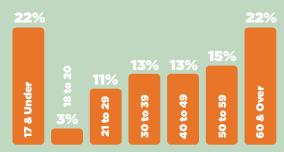
The local economy relies heavily on tourism, which accounts for 39% of the gross county product, 75% of all private sector jobs, and \$3 billion in annual visitor spending. Despite shuttle bus service to many of the resort areas today, visitors often rely on rental cars to get around the island, increasing traffic congestion.

### **Tourism** accounts for



# Demographics

Today, people 65 and older make up approximately 17% of the state's population; the same group is expected to be nearly a quarter of the population by 2040. The growth in older adults may be even greater on Maui, where 22% of the population is already at least 60 years old. This points to a need for a transportation system that safely serves people of all ages and abilities with a variety of travel options.



Source: 2016 ACS Census Data (5-Year)

### Resilience

The threat of global sea levels rising as much as 3.2 feet by 2060 could lead to \$3.2 billion in economic loss (due to structure and land loss), 1,600 displaced homes, 3,130 flooded acres, and 11.2 miles of flooded major roadways on Maui. Damage to major utilities would have significant impacts on our communities and the economy, further limiting mobility on the island.



Source: Hawai'i Climate Change Mitigation and Adaptation Commission. 2017. Hawai'i Sea Level Rise Vulnerability and Adaptation Report.

# **PART THREE**

# Who Me Are

Maui is a diverse island that has seen significant growth in the last 50 years. With that growth and diversity comes opportunities and challenges for the people that live, work, and visit the island. Hele Mai Maui will identify investments and improvements that help all people connect to home, school, work, and Maui's beautiful natural areas.

# **Maui by the Numbers**





Source (unless otherwise noted below): 2016 ACS Census Data (5-Year) and State of Hawaii Department of Business, Economic Development, and Tourism. (2018). Population and Economic Projections for the State of Hawaii to 2045.

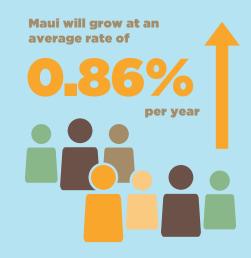
<sup>\*</sup>Source: 2017 Hawaii Data Book

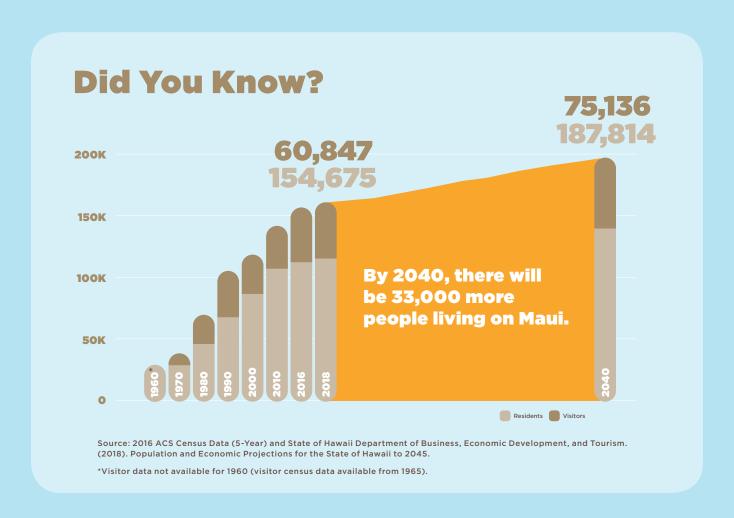
<sup>\*\*</sup>Source: Mayor's Office of Economic Development Maui County (Aug 30, 2018)

# How many people live on Maui?

Maui's population has grown quickly since 1960 from 35,000 residents to over 150,000 residents in 2016. On an average day in 2018, about 61,000 visitors are on the island, resulting in an average daily population of 215,000 people. The number of visitors varies throughout the year, as does the number of residents, many of whom are seasonal.

Moving forward, predictions indicate that both population and visitor rates will continue to rise, but at a significantly slower rate. Between 2018 and 2040, population will grow at an average rate of 0.86% per year in Maui County—a far cry from the 33.5% average annual growth rate between 1960 and 2010. The number of visitors is also projected to grow at a rate of 1.7% to 2.7% until 2040.





# Where Do People Live & Work?

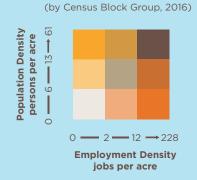
People and jobs on Maui are concentrated in a handful of areas. The darker areas on the map show parts of the island with more housing or more jobs. The darkest brown areas are those with a mix of many homes and many jobs.

- Communities such as Ka'anapali in West Maui, Kīhei and Wailea in South Maui, and Kahului in Central Maui have higher employment density due to jobs at the resorts and the industrial area around the airport.
- Ha'ikū-Pauwela and Waihe'e-Waiehu are areas with high concentrations of residents.
- Makawao, Kīhei, and much of Central Maui have a dense mix of people living and working though many people may commute in and out.

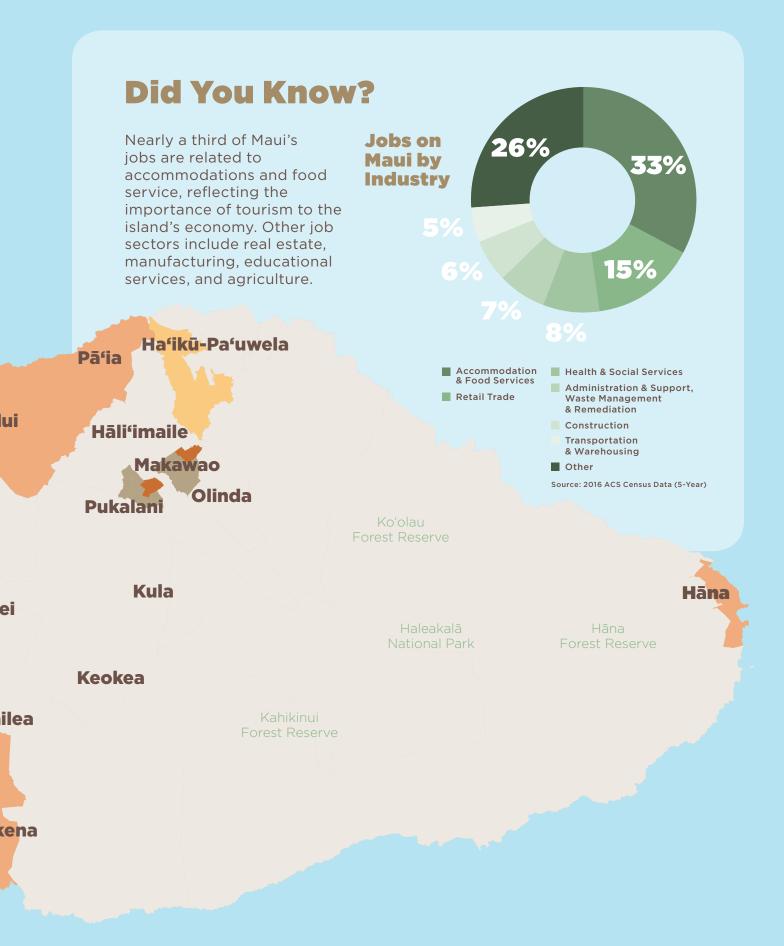
High concentrations of jobs and/or residents are relatively spread out, resulting in a need for infrastructure and services to connect people across the island.



# Population / Employment Density Matrix



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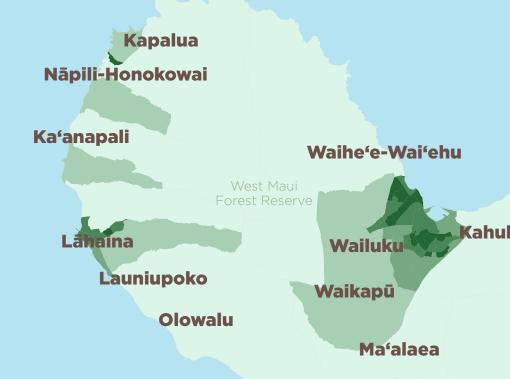


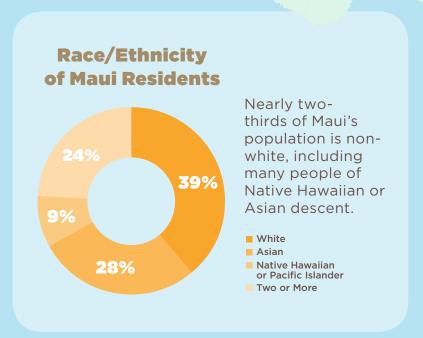
# Focusing on Equity

Equity is an important tool to analyze people's access to transportation and to plan future investments. Planning within an equity framework empowers decisionmakers to invest in places where transportation projects and programs can support historically underrepresented communities that may have fewer transportation options.

Communities identified in darker shades of green may have a higher reliance on non-auto forms of transportation and are likely to benefit the most from multimodal investments in the transportation system.

The transportation equity index is based on combined densities of people below 200% of the federal poverty level, adults aged 65 and over, youth between the ages of 10 to 17, households without access to a vehicle, people with a disability, people with limited English proficiency, and people who self-identify as not white/Caucasian.





Mal

# **Did You Know?**



of residents live below the poverty line (\$13,370)



rely on food stamps



of homes do not have access to a vehicle



of Maui residents are unemployed

(about 1% higher than national rates)



of the population is over 60 years old



of the population is under 17 years old

Source: 2016 ACS Census Data (5-Year)

**Pā**'ia

**Hāli'imaile** 

Makawao



Olinda

Ha'ikū-Pa'uwela

Koʻolau

Kula

Forest Reserve

Keokea

# **Transportation Equity** Index

(by Census Block Group, 2016)



Darker green areas are those where focusing on equity is critical and where people may have a greater reliance on non-auto transportation.

cena

ilea

### **PART FOUR**

# How We Get Around

The past plans and future transportation trends described earlier in the Factbook are an important piece of Maui's mobility story. The way people get around today—and the ways they want to move in the future—point to opportunities for Hele Mai Maui to guide the next 20 years of transportation on the island. This section looks at who drives, walks, bikes, and takes the bus on Maui today, focusing on the places people need to go and the connections they are making.

# **Getting to Work on Maui**



People who work on Maui mostly drive alone to work.

Source: 2016 ACS Census Data (5-Year)

**72**%

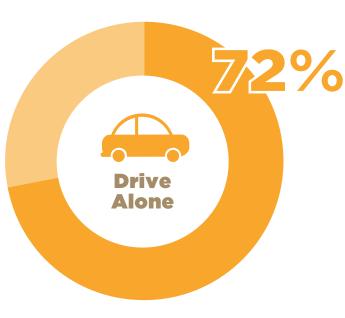
drive alone to work.

14%

share rides to work. **12%** 

increase in the number of people driving alone to work since 2013.

# **Commute by Mode**



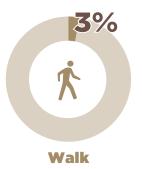
Source: 2016 ACS Census Data (5-Year)

# 14%





Work from Home



**3**%

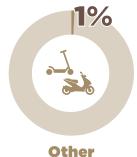
Bus

# **Did You Know?**

Just over half of Maui commuters can get to work in

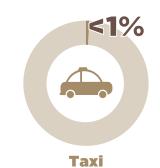


which is 20% less than the national average.









# **Transit on Maui**

Maui Bus has provided transit service to move people around the island since 2009. Understanding how existing service operates is important for identifying ways to make the bus easier for everyone to use. In July 2018, for example, Maui Bus launched the new Kula Islander and Waihe'e Villager services to bring transit to new areas. New buses and real-time information available on the Maui Bus app also make it easier than ever to ride the bus on Maui.

# 13 Maui Bus Routes

help move people across the island seven days a week, including the new Kula Islander and Waihe'e Villager routes.

# 4 Commuter Buses

help get people to work on Maui. There are often long lines of people waiting for the commuter buses, suggesting a need for more of these services.

# Several Private Shuttles

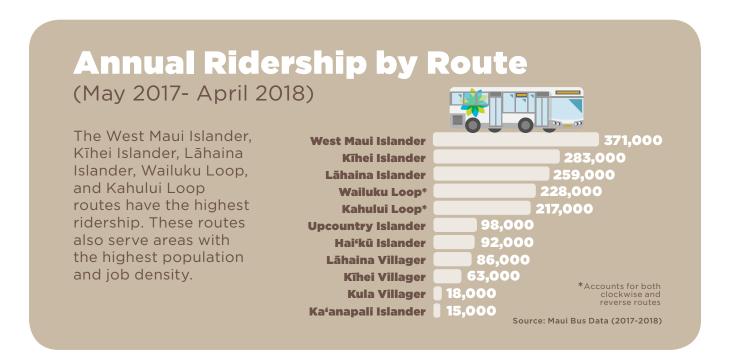
transport visitors between airports and hotels, on tours and sightseeing trips, and to shopping centers.

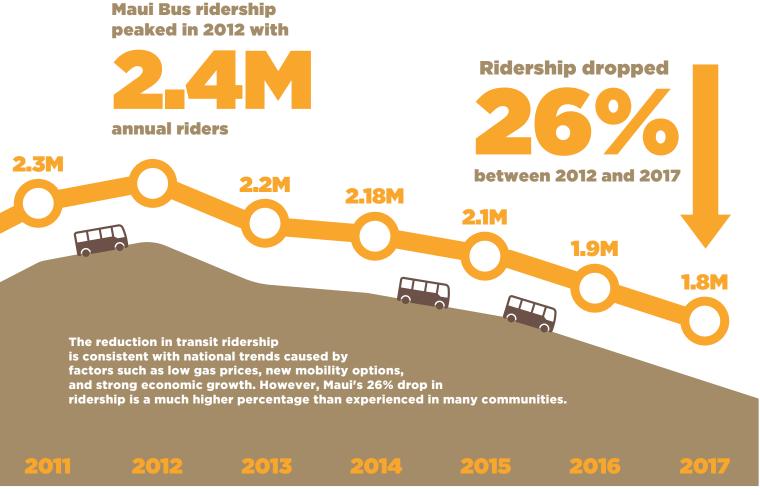
# ▶ 1 Key Transit Hub

connects most routes at the Queen Kaʻahumanu Shopping
Center in Kahului. Maui Bus staff are on hand to help
people transfer between routes. A new transit hub is
planned for Vevau Street in 2020.

1.9M

2009
2010





Source: Maui Bus Data (2017-2018)

# Walking on Maui

Each day, people walk, roll, or use mobility devices like wheelchairs to move on Maui. Whether getting to the bus stop, to their parked car, or within their community, people should feel safe and comfortable getting around Maui.

Providing safe places to walk on Maui requires careful consideration of and respect for the natural and rural context of the island. While sidewalks are not needed along every major highway in Maui—especially longer-distance connections between towns—providing safe places to walk to schools, community centers, and other local destinations is critical. In more rural areas, creative design approaches can be used, such as crushed gravel paths away from the side of the road, to avoid disrupting the natural environment.











Existing pedestrian infrastructure in Kīhei, Wailuku, Pā'ia, and Lāhaina (clockwise from top left). Sidewalks or trails and well-marked crossings were noted as the two items most needed to make walking better on Maui by survey respondents in August 2018.

# Biking on Maui

Whether it's riding along the coast or through Upcountry, bicycling on Maui is popular among residents and visitors. However, creating a bikeable Maui that makes it easier and safer to ride for all types of trips requires a more intentional approach to bicycle infrastructure.







A new bike lane in Pā'ia (top) and a multi-use path in Kīhei (bottom) provide dedicated space for people biking.

# **Maui's Bicycle Facilities**



# **Greenway**

Greenways provide a space completely separated from the roadway, usually buffered by landscaping, for bicyclists. Examples include a greenway running parallel to Maui Veterans Highway and the North Shore Greenway connecting Kahului and Pā'ia.



Launiupoko

Olowalu

# **◆ Bicycle Lane**

Wailuk

Waikapū

**Ma**'alaea

Kah

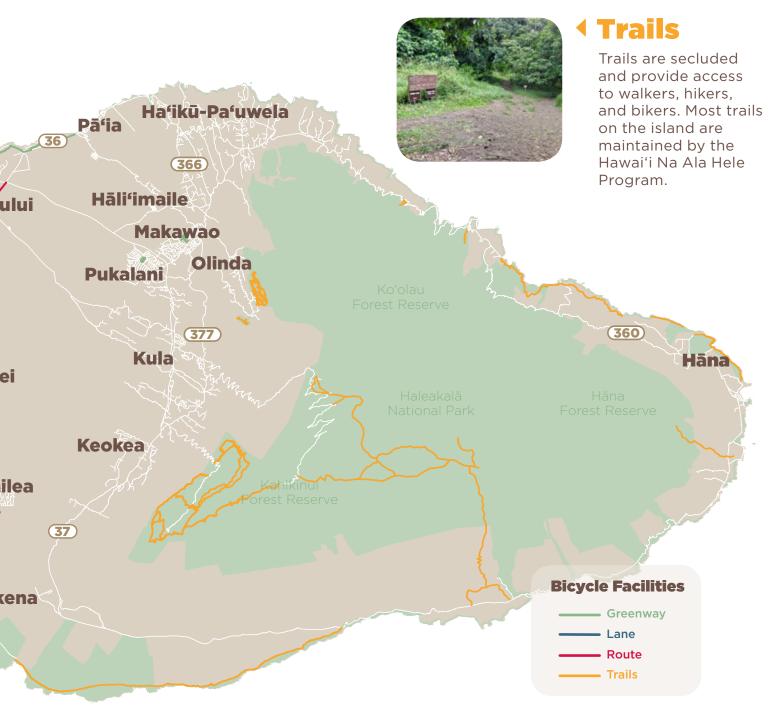
**311** 

Bicycle lanes create dedicated space on the roadway for bicycles. This helps improve safety by providing clear space for cars and bikes, but bike lanes that lack protection may not be comfortable for all types of riders.



# Bicycle Route

Bicycle routes are typically marked with signs but include no other roadway treatments or improvements. On Maui, routes tend to be along major corridors where bicyclists are encouraged to ride on the shoulder. Bicycle routes along high-speed roads generally attract only the most fearless of riders.



# **Driving on Maui**

About 85% of people use a car to get to work on Maui, whether they drive alone or carpool. Respondents to the Hele Mai Maui survey (summer 2018) indicated that they drive for most trips, especially when traveling between communities. This reliance on driving leads to congestion, increases the need for roadway maintenance, and adds greenhouse gases and other pollutants to our air. Visitors to Maui are also primarily driving—Maui has the largest number of rental vehicles in the state.



...The more roads we build, the more traffic we will have. I prefer slowing down drivers with less lanes and adding greenways to make this island more of a meandering experience...



While 90% of summer 2018 survey respondents primarily rely on a vehicle to get around Maui today, more than half would like to use other modes of transportation. Hele Mai Maui has the opportunity to increase the number of safe, reliable, and comfortable options to provide people with news ways to travel.

- The busiest roadways on Maui are those that connect people to jobs located in Kahului, Wailea, and Ka'anapali. These roads link the major employment centers and residential centers of the island.
  - Because many parts of Maui are connected by only one major road, the most travelled roadways are those in areas with few options, such as Honoapi'ilani Highway or Haleakalā Highway. A transportation system with limited options—or a lack of redundancy—can create challenges during emergencies when demands to get into or out of an area are high.



# Safety on Maui

The County of Maui has adopted Vision Zero, with a goal of eliminating all traffic fatalities by 2040. Maui police data shows there are more than 100 traffic collisions on Maui involving people walking and bicycling each year.

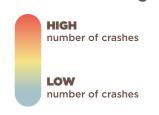
To understand how safe Maui's roadways are today, we analyzed crash data from 2010 to 2017. The maps in this section show "crash density," which highlights areas of the island where more pedestrians and cyclists are hit by vehicles. This analysis helps point to areas of Maui where transportation improvements are needed.

Note: Crashes are between either bikes and motor vehicles or pedestrians and motor vehicles.



- Kahului, Wailea/Kīhei, and Lāhaina have the highest number of collisions that involve a bicycle or pedestrian on the island.
- Bicycle collisions make up 35% of bicycle or pedestrian involved crashes, and pedestrian collisions account for the remaining 65%. The majority (59%) of bicycle/pedestrian collisions result in non-serious injuries, but 15% result in serious injury or death.

### Bicycle & Pedestrian Crash Density



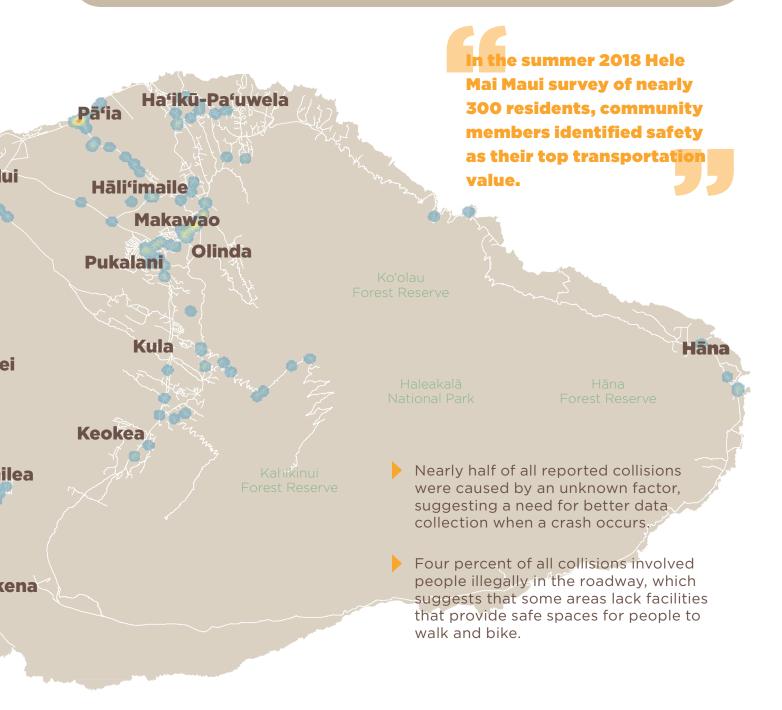
Source: Maui County Police Department (2010-2017)

# **Vision Zero**

Vision Zero sets a goal to eliminate traffic deaths on Maui by 2040

- People walking and bicycling, who are often children or elderly, represent a disproportionate rate of fatalities
- County of Maui invests in Complete Streets and Safe Routes to School to encourage safe and active transportation
- Vision Zero Committee to advise Mayor's Office and County Council on implementing a Vision Zero Safety Action Plan





# **Central Maui**

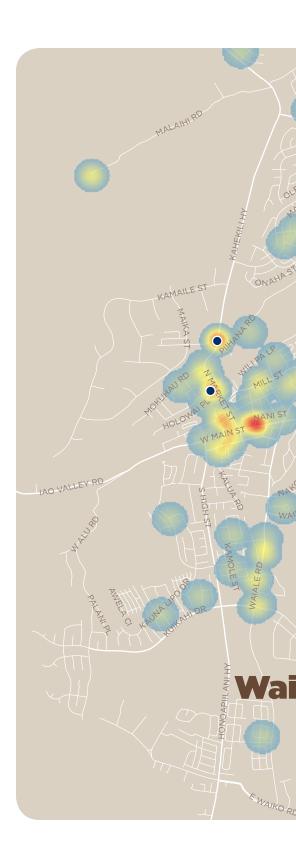
# What does this map tell us?

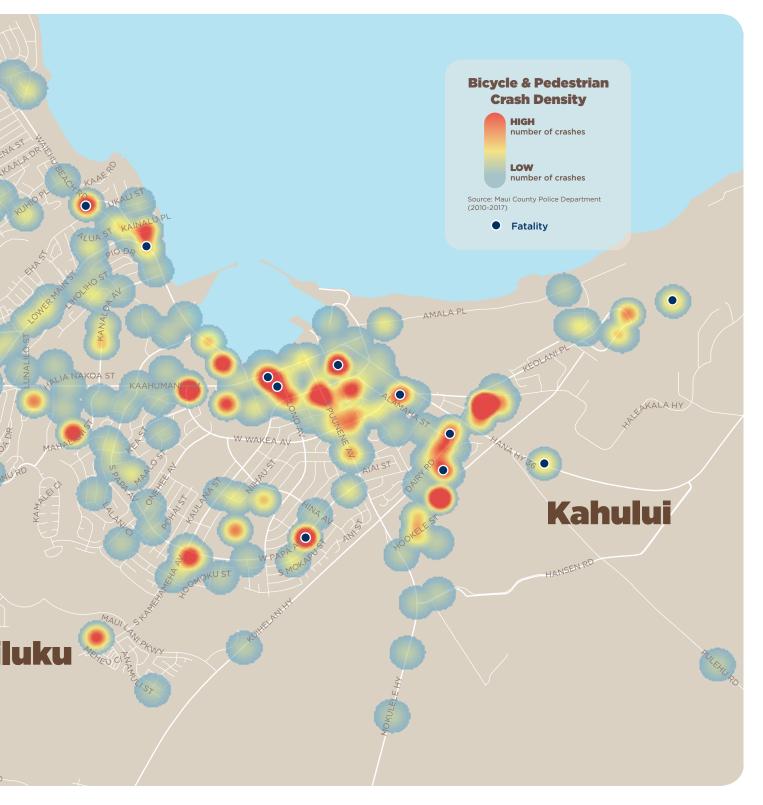
Large intersections with slip lanes—right-turn lanes that don't require a vehicle to stop—are major locations for crashes because they speed up traffic and create potential conflicts with pedestrians. Crash hot spots that have slip lanes include:

- Wai'ehu Beach Road/Eha Street adjacent to the shopping area
- Wai'ehu Beach Road/Kahului Beach Road
- Access points to University of Hawai'i Maui
- Maui Memorial Medical Center
- Wakea Avenue/Kaʻahumanu Avenue adjacent to Queen Kaʻahumanu Center

There are also large concentrations of bicycle and pedestrian collisions in parking lots, which point to conflicts caused by multiple driveways or the design of parking lots themselves:

- Walmart
- Costco
- Maui Memorial Medical Center
- Queen Ka'ahumanu Center
- Maui Mall
- Maui Marketplace
- Safeway
- Shopping strip along Pu'unene Avenue from Kaua'i Street to Kamehameha Avenue





# **South Maui**

# What does this map tell us?

- Access points to Pi'ilani
  Highway have a large
  number of crashes.
  At Uwapo Road and
  Waipuilani Road, the slip
  lane creates a challenging
  environment for people
  walking and biking.
- Pi'ikea Avenue has a high concentration of crashes. The new roundabout should help to reduce collisions as people become accustomed to it.
- There are several safety hot spots along South Kīhei Road, particularly adjacent to Kalama Beach Park. South Kīhei Road has heavy pedestrian activity, suggesting the need for safer crossing opportunities between the beach and commercial destinations.

We need more flashing crossing signs in Kīhei.





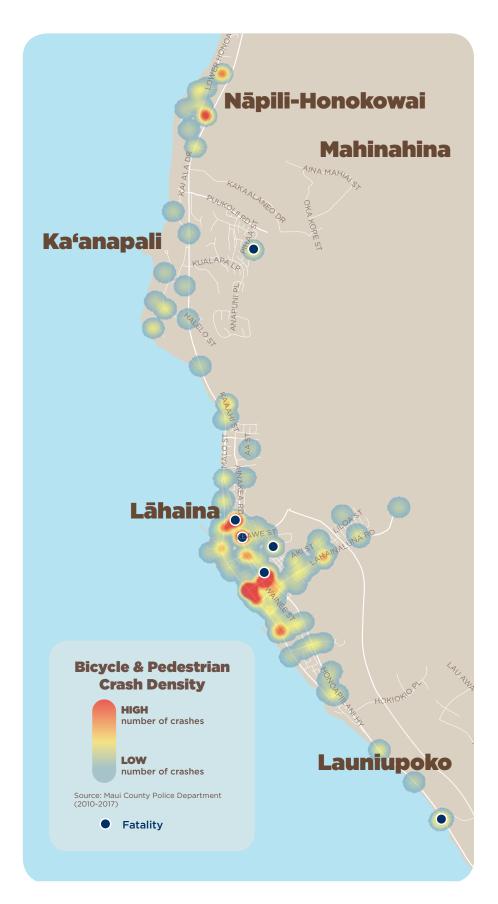
#### **West Maui**

## What does this map tell us?

- Lāhaina Town has large numbers of people walking, including many visitors, in the historic center. This area has one of the highest densities of crashes in Maui.
- Retail developments with large parking lots and multiple driveways have high concentrations of collisions, such as Lāhaina Gateway, Lāhaina Cannery Mall, and destinations along Papalaua Street like the Old Lāhaina Center and Outlets of Maui.
- Slip lanes create challenging crossings where Keawe Street joins Honoapi'ilani Highway and where Honoapi'ilani Highway meets Lower Honoapi'ilani Road.

I find Keawe Street to be extremely dangerous to walk or drive.

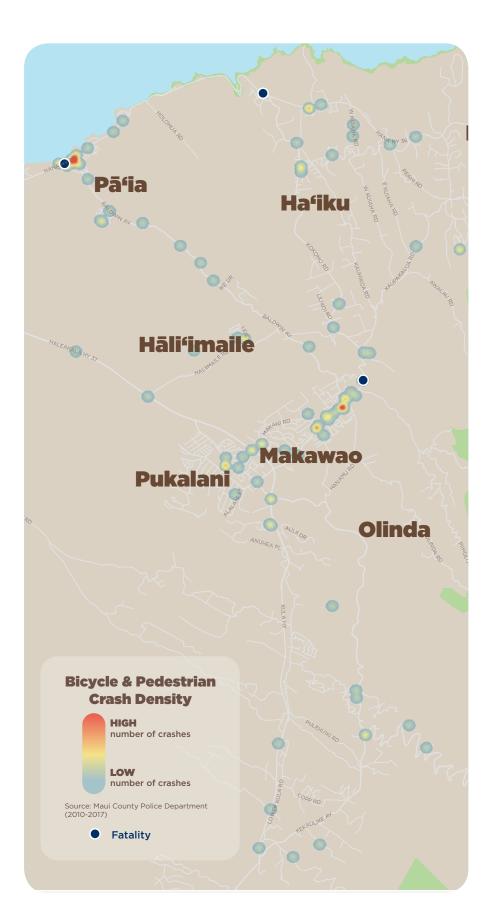




#### **Upcountry**

## What does this map tell us?

- Upcountry has significantly fewer crashes than other parts of the island, which may be due to the more rural character and a smaller number of people who walk or bike.
- The highest concentration of collisions is in Pā'ia, where Hāna Highway meets Baldwin Avenue. This is a site with large numbers of pedestrians due to a busy commercial strip and many visitor destinations. The street parking was recently redesigned to improve safety.
- The other concentration of crashes in Upcountry is in Makawao Town, another area with many shops and more opportunities for walking and biking.
- Crashes on Crater Road in Kula may be linked to downhill bicycle tours and lack of safe space on road shoulders.



#### **East Maui**

## What does this map tell us?

- East Maui has the least amount of crashes compared to other parts of Maui. This is likely due to the smaller population centers, and lower number of vehicles travelling east of Upcountry. Additionally, walking and biking along Hana Highway is likely limited outside of the small populated areas.
- of 10 crashes involving bicyclists and pedestrians in East Maui, only two occurred in the same location. This location was the Travaasa Hana Resort, suggesting the possibility to improve crossing opportunities between the resort property and the parking lot located on the opposite side of Hana Highway.
- Most collisions occurred along rural sections of Hana Highway. This provides an opportunity to consider how highway signage and striping could be improved to limit incidents.



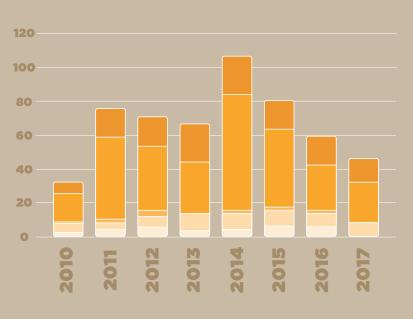




Average fatalities per year since 2010

Reported collisions resulting in severe or fatal injury since 2010

#### **Pedestrian Collisions by Severity**



Source: Maui County Police Department (2010-2017)



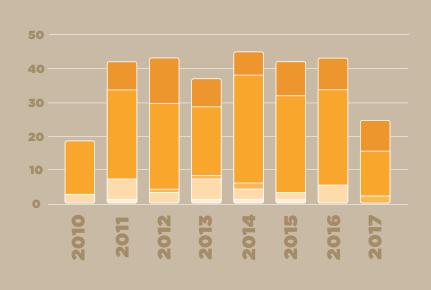


Average annual bicycle collisions

Average fatality per year since 2010

Reported collisions resulting in severe or fatal injury since 2010

#### **Bicycle Collisions by Severity**



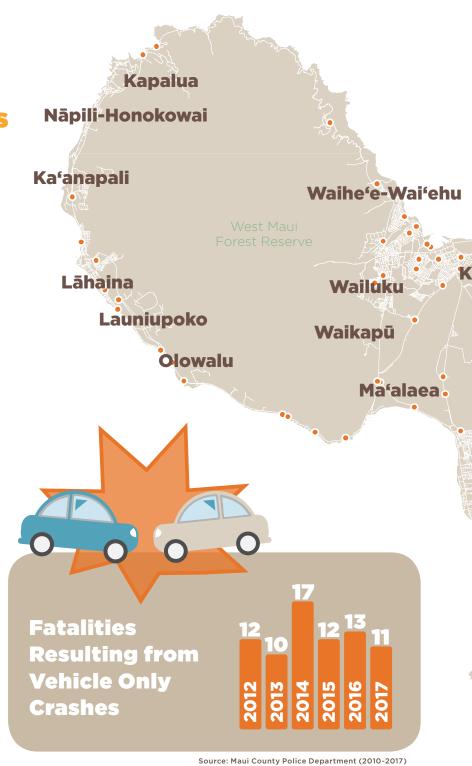
Source: Maui County Police Department (2010-2017)



#### **Fatal Car Crashes**

#### Here's what we know about where fatal motor vehicle crashes occurred:

- Maui police data show that between 2012 and 2017 there were about 11 fatalities annually due to crashes involving vehicles only.
- The 75 fatalities are distributed across the island, but Upcountry and Central Maui each account for about a third of fatalities.
- Nearly all of these crashes occurred along the island's highways or other major thoroughfares, reinforcing the need to improve roadway design to enhance safety for all.



#### Here's what we know about why fatal motor vehicle crashes occurred:

- More than 75% of these fatalities were caused by drivers under the influence of alcohol or drugs.
- Speeding accounted for 8% of crashes, while no other individual factor accounted for more than three fatal crashes.
- These data suggest the importance of education and enforcement as well as better roadway design.



# Other Ways of Getting Around Maui Today

In 2015, there were nearly 140,000 passenger vehicles, over 20,000 rental vehicles, and just over 4,000 motorcycles/motor scooters registered in Maui County. While driving a personal vehicle is the primary mode of transportation on the island, Maui Bus and newer mobility options are changing the ways people get around.



## Transportation Network Companies (TNCs) & Taxis

Several local taxi services, as well as TNCs such as Lyft and Uber, are available on Maui. Uber has been on Maui since 2014 and Lyft since 2017. These services provide alternatives to renting or owning a car for some people. They also provide a new travel option for some trips, especially shorter connections.



#### **Electric Carts**

Turtle Tracks is a local business that uses five-passenger neighborhod electric vehicles to provide on-demand, local trips at \$3 per ride. The service operates along South Kīhei Road and to Wailea. Most people who use the service are visitors.

#### **Kahului Airport**

Kahului Airport—the state's largest rental car provider with an average of 2,200 rentals per day—is in the midst of a \$340 million project to construct a consolidated car rental facility. When complete in May 2019, this new facility will move all car rental companies to a single location, reducing congestion in the airport area by eliminating the shuttles associated with the remote rental car lots.



Rendering of Kahului Airport consolidated car rental facility.



#### **Rental Cars**

Rental cars are popular with visitors, but shuttle ridership trends suggest visitors are now looking for alternatives. The large number of visitors to Maui—and current rates of car rentals—puts a tremendous strain on Maui's roadways.

## What You Said

Through Hele Mai Maui outreach in summer 2018, the project team heard from people at in-person events and through an online survey. We talked to hundreds of people from all parts of Maui, asking about what works and what doesn't when it comes to transportation today. You told us what would make it better to walk, bike, take the bus, and drive, and you shared the values that are most important to you when it comes to moving around Maui. Here are a few highlights about how you move today:

#### What's most important?

Safety, sustainability and resiliency, travel time, and affordability were the priorities people shared for getting around Maui.

Maui needs safe travel options and better connections between those options.



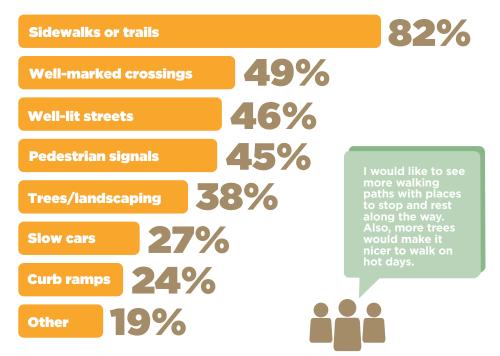
## Want to get involved?

Visit the Hele Mai Maui website to sign up for updates and learn about upcoming events:

https://mauimpo.org/ hele-mai-maui-2040

#### Walking on Maui would be better if there were...

More than 80% of people identified more sidewalks or trails as the most important walking improvement needed on Maui. Crossing improvements and better street lighting were also identified as priorities. Comments cited the crossings along South Kīhei Road as examples of what is desired, and called for enforcement of speed limits and other traffic regulations for the safety of all.





Community members identify areas where they feel transportation solutions are needed on Maui.

#### Biking on Maui would be better if there were...

Adding bike lanes, trails, and greenways were the improvements most people identified to help improve biking on Maui. Respondents also noted a need for parking facilities and lighting.

Trails and greenways

63%

Places to park my bike 40%

Traffic signals 34%

Bikes to rent 26%

Slower cars 24%

Other 144%

#### Riding the bus on Maui would be better if...

Nearly half of the survey respondents identified more frequent bus service and better shelters as improvements that would get them to ride the bus more often. Respondents also note the need for more stops and routes that allow tourists to move without a rental car.

The bus came more often

51%

Better bus shelters

49%

Early and late times

38%

Faster buses

37%

More transit maps

37%

Other

28%

Weekend service

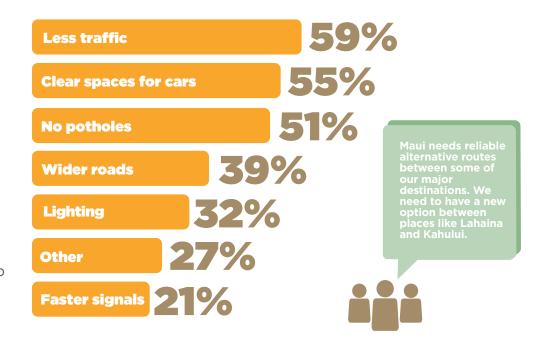
27%



Maui's younger residents enjoyed coloring and learning about transportation, while parents participated in completing surveys, identifying transportation hotspots, and communicating their mobility values.

#### Driving on Maui would be better if there were...

People would like less traffic. separation between cars and bikes, and fewer potholes to make driving more pleasant on Maui. Written comments also call out the need for synchronized signals, alternative routes between communities, and enforcement to keep all users safe.





The Hele Mai Maui Community Think Tank convened to discuss the challenges facing Maui's transportation system.

#### **PART FIVE**

# Where We Go From Laga

Through Hele Mai Maui outreach and engagement, we've heard that Maui residents want safe, comfortable, and reliable ways to get around the island. For some that means better biking connections or safer walking conditions; for others, that means a reliable way to drive or an efficient trip to work on the bus. We also know that visitors need more options to reduce the need for car rentals for the duration of their stay.

This section summarizes what we've heard from the community. It also builds on our analysis of existing transportation options, how people get around, and who lives and visits the island today and in the future. This discussion sets the groundwork to explore solutions for transportation on Maui for the next 20 years.

Each of the six topics below includes a description of what we learned and introduces some of the opportunities that will be explored in the next phases of Hele Mai Maui.

## **Multimodal Options**

#### What we know:

We've heard that people are interested in biking, walking, taking transit, and sharing rides on the island. And we've also heard that they want the trips they do need to make by car to be more reliable. However, making a variety of travel options a preferred choice to driving alone is challenging given the current transportation system and offerings.

#### **Nearly**

**75%** 

of residents drive alone to work.

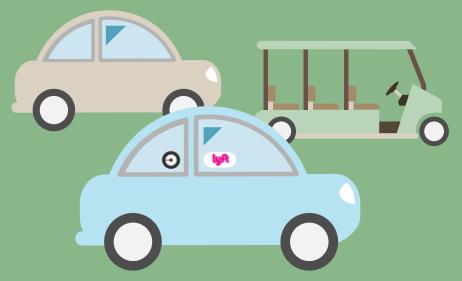
#### Ridership on Maui Bus has declined

**26%** 

#### since 2012.

Bus routes operate every hour at best, making it difficult to depend on transit for most trips.





#### New mobility options like Uber and Lyft are just beginning to pop up on Maui.

More localized options, like Turtle Tracks, provide an easy option for people get around Kīhei and Wailea.



# Technology is changing the way people commute and connect.

It is easier than ever for people to use their smartphones to find shared rides and to see where the bus is in real time.

## **Multimodal Options**

#### What we know:

Through our summer outreach, we learned about transportation "hot spots" on Maui. These are places that are challenging to walk, bike, take the bus, or drive.

#### **Freight**

There are three key freight routes on Maui—Honoapi'ilani Highway, Kuihelani Highway, and Pi'ilani Highway. These routes are often congested at peak hours, which can slow delivery times. With the increase in online shopping, freight and delivery needs are likely to increase.





Traffic is congested on key routes during peak travel times.

### Areas of community focus for:

- Walking safety
- Bike safety
- Bus shelter needs
- Traffic Congestion

Mak

#### Queen Ka'ahumanu Center

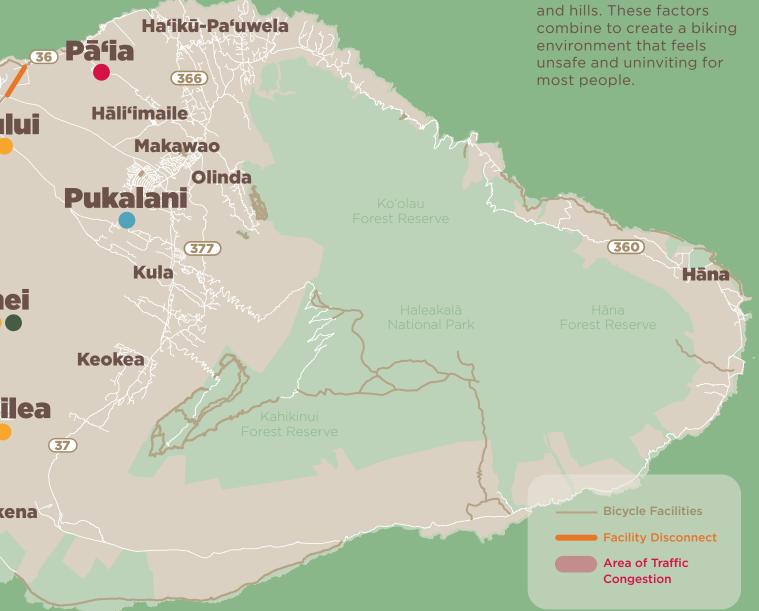
Many Maui Bus routes start and end at Queen Ka'ahumanu Center, which increases the amount of time it takes to ride the bus.

#### (A) Airport Rental Car Facility

The rental car facility at the airport is the primary rental facility on the island. This means that most visitors rent a car for their entire stay rather than having easy access to a vehicle for a day trip.

#### **Bike Routes**

Bike routes on Maui are somewhat disconnected, and many of the existing facilities are simply signed routes. Long commutes also make biking challenging, particularly due to the warm weather and hills. These factors combine to create a biking environment that feels unsafe and uninviting for most people.



## **Multimodal Options**

#### **Opportunities we'll explore:**

Helping people get around Maui now and in the future is not just about roads, bike lanes, and transit service—it's also about education, awareness, and building programs that reach people.

#### Bus

- Explore opportunities for a second transit hub to make connecting between routes more efficient.
- Seek funds to increase bus frequency on high ridership routes.
- Consider places where it makes sense to designate transit corridors, giving priority to buses to improve reliability.
- Leverage success of visitor and commuter shuttles to resorts.
- Market Maui Bus to visitors with more convenient airport access.
- Create additional parkand-ride lots.



#### Bike

- Encourage biking for short trips (3 miles or less) and for recreation.
- explore bike share opportunities for major commercial centers and resorts, including electric bike share to support longer trips.
- Expand the bike network, including greenways and protected bike lanes.



#### Walk

- Explore opportunities to make walking safer and more comfortable within our communities by using innovative and low-cost treatments.
- Map and preserve historic trails.
- Expand public access to parks and open space.



#### New Mobility

- Consider programs that support shared rides that help people get to work or school and connect to transit.
- Explore new shared mobility options—such as shuttles, Lyft and Uber, short-term car rentals, car share, and bike share.
- Pilot a Central Maui shuttle service (modeled after "Free Ride Everywhere Downtown").

#### **Programs**

- Develop programs and campaigns to build the business case for biking, walking, taking transit, and sharing rides for all types of trips.
- Consider a public outreach campaign for a "car-free" visitor experience.
- Consider limiting rental cars, providing shuttles, or charging vistor tolls along the Road to Hāna and other key visitor destinations.
- Identify locations for short- and long-term car rental and car share options throughout the island and partner with hotels and resorts to host rental cars.



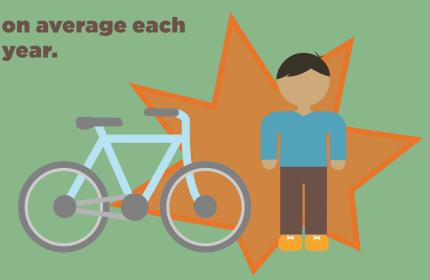
## Health & Safety

Having safe ways to move around the island is one of Maui residents' top concerns. People worry about fast-moving vehicles and limited facilities for people walking and biking. Those same concerns have an impact on the health of Maui residents, as a lack of a safe and connected bicycle and pedestrian network impacts our individual and community health.

#### What we know:

### There are approximately

crashes involving people walking and biking



21%
of these collisions involve people over the age of 60.

17%
are with
kids under
18 years old.

Source: Maui County Police Department (2010-2017)

Maui's adult obesity rate is 24%

And a quarter of children between the ages of 10-17 are overweight or obese.



Source: The State of Obesity. (2017). The State of Obesity in Hawaii

## Missing and disconnected facilities contribute to safety concerns and limited opportunities for physical activity.



Poorly maintained crosswalk on Pi'ikea Avenue, at South Kīhei Road.



No sidewalk for pedestrians on Pi'ikea Avenue.



Difficult crossing at Onehe'e Avenue and Uhu Street.

#### **Opportunities we'll explore:**

- Explore opportunities to partner with public health agencies to develop an education campaign that helps people understand the connection between transportation and health.
- Leverage existing organizations and island-wide efforts such as the Healthy Eating Active Living Coalition and Vision Zero.
- Identify opportunities to build on the County's existing Safe Routes to School program and to develop a Safe Routes for Seniors program to identify needed improvements and raise awareness about safety for Maui's most vulnerable people.

# Sustainability & Resilience

Ground transportation on Maui accounts for 27% of petroleum use on the island, contributing to carbon emissions that cause climate change. Additionally, a recent study found that sea level rise of 3.2 feet by 2100 would render more than 11 miles of major coastal roads on Maui impassible, jeopardizing critical access to and from many communities. Natural disasters like brush fires and flooding also cause closures, which could become more frequent with climate change.

#### What is "sustainability?"

Sustainability focuses on managing change in a balanced way to meet the needs of current and future generations.

Sustainable transportation systems minimize negative impacts to the natural environment and improve human health and mobility.

Ka'anapali

Waihe'e-Wai'ehu

Ha'fkū-Pa'uwela

One way

**Hali'imaile** 

**Pukalani** 

Makawao

Olinda

Kahului

Wailuku

Mafalaea

Waikapu

#### What is "resilience?"

Olowalu

Lāhaina

Launiupoko

Resilience is defined as the capacity to absorb stress and maintain function in the face of disruption. Resilient transportation systems are able to move people around after extreme weather events, collisions, and equipment or infrastructure failure.



in and one way out

#### What we know:

- Sustainability and resilience was one of the top values people shared through summer 2018 public input.
- Shoreline erosion, storms, and sea level rise are projected to increase and continue to damage major infrastructure like the Honoapi'ilani Highway.
- Increases in Maui's population, visitors, and auto rentals strains the transportation system, as well as the island's natural resources.



Infrastructure damage after Hurricane Lane passed south of Maui County.

#### **Opportunities we'll explore:**

- Explore partnerships with private landowners to identify emergency routes that can be used during natural disasters.
- Protect views, archeological and cultural lands and resources, and environmentally sensitive areas through regulation and active management.
- Expand stormwater management and landscaping in new development and redevelopment to help prevent erosion, recharge aquifers, and provide shade.
- Coordinate with the County to develop an "adopt-a-street" program to incorporate small-scale stormwater management and landscaping into new and redevelopment projects.
- Learn from best practices to integrate adaptable approaches to infrastructure design to ensure resilience of public investments in a changing environment.
- Reduce greenhouse gas emissions by supporting expanded use of electric vehicles and biofuels, especially in County fleets and buses.

## **Growth & Efficiency**

Maui's transportation system is challenged by increased use—due, in part, to the large number of visitors. Maui has experienced significant growth in the past 40 years. Today, housing, job centers, and other key destinations are spread across the island, making it difficult to get around efficiently without a vehicle.



194K

more people living on the island by 2045



**20K** 

more jobs on Maui by 2045



19K

more visitors on the island every day by 2045



820

people arrive by air every day



2K

cars travel the Road to Hana each day



**1**M

people visit Haleakala National Park every year



67

miles of Maui highways in National Freight Network\*



**2.4**M

tons of freight arrive in Kahului harbor annually\*\*



17%

of inbound freight is petroleum\*\*



74%

of inbound freight is manufactured products\*\*

(including vehicles)

<sup>\*</sup>Source: Hawai'i Department of Transportation (2018)

<sup>\*\*</sup>Source: Maui County Data Book (2017)

#### What we know:

- People value getting to the places they need to go efficiently. Those who participated in our summer 2018 engagement said that they don't want to be stuck in traffic—it takes them away from friends and family and from doing the things they enjoy.
- Our demographics are changing. By 2045, 23.8% of the island population will be over the age of 65—a 40% increase for this age group. In line with national trends, the younger generation on Maui is likely to drive less than their parents.
- While many people make long trips to work—like between Kula and Lāhaina—it generally takes less time for people on Maui to get to work than it does in other parts of the country.



Traffic congestion on Honoapi'ilani Highway.

#### **Opportunities we'll explore:**

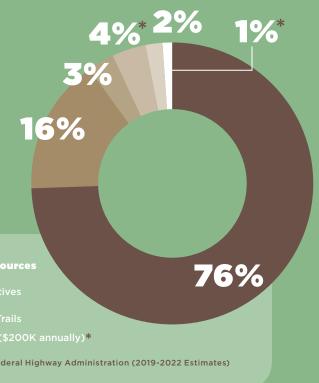
- Highlight the importance of infill development, complete communities, and transportation corridors. Leverage the County's update to its zoning code to strengthen the connection between land use and transportation and better manage growth and infrastructure needs.
- Use Maui County's new Street Design Manual to support right-of-way decisions that create great places and connect people.
- Consider the opportunity to require new development and redevelopment to include facilities and programs that support biking, walking, and taking transit.
- Update the County's subdivision code to support connectivity for people walking and biking.

## Funding & **Affordability**

Funding and affordability are a key issue for both Maui residents and for the agencies and departments who design, build, operate, and maintain transportation projects, programs, and services. Financial constraints represent a balance between a strong desire to meet Maui's infrastructure needs and known financial limitations.



The funding that will be needed to support transportation and mobility on Maui will come from federal and state sources. Hele Mai Maui will prioritize projects and determine how funds should be allocated moving forward.



#### **Federal Highway Administration Constrained Funding Sources**

- Surface Transportation Block Grant
- National Highway Performance Program
- Highway Safety Improvement Program
- Transportation Alternatives Program\*
- Safe Routes to School (\$200K annually)\*

Source: 4-Year Total from Federal Highway Administration (2019-2022 Estimates) \*Competitive grant program

Maui has 157 miles of highways owned and maintained by the State of Hawai'i Department of Transportation. The majority are on the National Highway System and all are eligible for Federal funding. These roads are critical to mobility for regional movements — they link airports, harbors, industrial areas, and major communities, and support commuter, visitor, and freight travel.

Also included in Maui's Federal Aid System are 185 miles of roads owned and maintained by Maui County Department of Public Works.

### Transportation and housing costs are high.

The average single family home sold for \$769,000 in 2018, which is up 30 percent since 2015.



GEOGRAPHY	PERCENT INCOME SPENT ON HOUSING	PERCENT INCOME SPENT ON TRANSPORTATION	TOTAL PERCENT INCOME SPENT ON HOUSING/TRANSPORTATION
Maui Island	35%	23%	56%
County of Maui	33%	23%	55%
City & County of Honolulu	33%	19%	<b>52%</b>
County of Kauai	32%	24%	55%
County of Hawaii	33%	28%	61%
Bend, Oregon	31%	25%	56%
Las Vegas, Nevada	29%	24%	53%
Cape Coral, Florida	32%	26%	59%

With the increase in visitors, short-term rentals have squeezed the housing market, making long-term rentals difficult to find. These demands have driven prices to an average of about \$1,475 per month for a one-bedroom unit, which is unaffordable for many Maui residents.

#### **Opportunities we'll explore:**

- Develop multimodal projects that can compete for varied funding sources.
- Plan for maintenance needs at the beginning of projects to ensure full lifecycle costing.
- Explore opportunities to partner with employers to fund transit and transportation services.
- Partner with Maui Bus to develop a low-income fare structure.
- Explore opportunities to create complete communities with a mix of housing and transportation options.
- Work in partnership with the State of Hawai'i Department of Transportation to identify funding strategies for state roads and proposed projects.

#### **PART SIX**

# Next Up For hele mai malu

We heard that people on Maui want it to be safer, easier, and more convenient to travel around the island, for both residents and visitors. We also heard that people value a sustainable, resilient, and affordable transportation system that will serve people on Maui for years to come. Below are a few takeaways from our work that will help us launch the next phase of Hele Mai Maui, which is working with you to identify and prioritize projects that best meet these needs.



## Maui is growing.

Investments in the transportation system are needed to accommodate this growth and keep Maui the beautiful place that it is to live, work, and visit.

## Transit options can be improved.

While transit service reaches much of the island, ridership has declined and community members want service to be more convenient. People also want waiting for the bus to be more comfortable and pleasant.



## Safety is a priority.

Safety on the island is top of mind for community members, and the data show that serious and fatal collisions are a critical issue. Safety for everyone on our roads—whether they are walking, biking, or driving—is a focus for Hele Mai Maui.



#### Affordability is a challenge.



Housing and transportation affordability are a challenge for people on Maui, taking more than half of people's income. In many cases, people are forced to live long distances from where they work to find affordable housing, adding to the congestion on the island and to the cost of transportation.

## More sustainable and resilient infrastructure is needed.

Our transportation system contributes to climate change and is vulnerable to its effects. We need to focus on opportunities to better manage our impacts and create a system that will work for future generations.



# Driving is the most common way to get around.

With the growing population and growing number of visitors, there is a need to make driving on the island more reliable while providing better non-driving options for people.



## Walking and biking are challenging.

Missing and disconnected bicycle and pedestrian facilities make it difficult for people to bike and walk.



## Join Us!

Over the next eight months, the Hele Mai Maui project team will continue to ask Maui residents to help shape our work. We will partner with you to:

- Identify goals that represent the values you've shared
- Host a "call for projects" to make sure your transportation projects are captured
- Establish criteria to evaluate the benefits and tradeoffs of projects identified by the community
- Create a funding plan for the final list of projects
- Develop the final Hele Mai Maui Plan the 20-year vision for transportation on Maui



Check back to the project website for updates on the next round of community engagement in early 2019!







https://mauimpo.org/hele-mai-maui-2040



